



Bonnie Gore, Placer County, Chair

Bill Halldin, City of Rocklin

John Reedy, City of Lincoln

Shanti Landon, Placer County

Bruce Houdesheldt, City of Roseville

Scott Scholz, General Manager

WESTERN PLACER WASTE MANAGEMENT AUTHORITY

MEETING OF THE BOARD OF DIRECTORS

SEPTEMBER 11, 2025 5:30 PM

Materials Recovery Facility Administration Building
3013 Fiddymment Road, Roseville, CA 95747

The WPWMA Board of Directors SEPTEMBER 11, 2025 meeting will be open to in-person attendance. Meetings will be broadcast live on the WPWMA's YouTube channel <https://www.youtube.com/@wpwma>

Materials related to an item on this Agenda submitted to the Board of Directors after distribution of the agenda packet are available for public inspection by emailing the Clerk of the Board at info@wpwma.ca.gov. The Western Placer Waste Management Authority is committed to ensuring that persons with disabilities are provided the resources to participate fully in its public meetings. If you require disability-related modifications or accommodations, please contact the Clerk of the Board at (916) 543-3960 or info@wpwma.ca.gov. If requested, the agenda shall be provided in appropriate alternative formats to persons with disabilities. All requests must be in writing and must be received by the Clerk three business days prior to the scheduled meeting for which you are requesting accommodation. Requests received after such time will be accommodated if time permits.

1. Call Meeting to Order
2. Pledge of Allegiance (Director Halldin)
3. Roll Call
4. Statement of Meeting Procedures
5. Closed Session
Government Code §54956.9(c) – Conference with Legal Counsel. Initiation of litigation: one potential case.
6. Public Comment
This is a time when persons may address the Board regarding items not on this Agenda. It is requested that comments be brief, since the Board is not permitted to take any action on items addressed under Public Comment.
7. Announcements & Information
 - a. Report from the General Manager (Scott Scholz) ---
 - b. Financial Reports (Eric Oddo) Pg. 3
 - c. Monthly Tonnage Reports (Will Scheffler) Pg. 5
8. Consent Agenda
 - a. Minutes of the Board Meeting held July 10, 2025 Pg. 11
Approve as submitted.
 - b. Liner Investigation Spending Increase (Ryan Schmidt) Pg. 15
 1. Approve a one-time increase to the General Manager's spending authority to add an additional \$100,000 to the Liner Maintenance Agreement with RJ Gordon Construction.

2. Determine the recommended action is not a project pursuant to California Environmental Quality Act Guidelines Section 15378.

c. Landfill Remediation (Will Scheffler)

Pg. 17

1. Authorize the General Manager to approve payment for the rental of a bulldozer used to regrade the Modules 1, 2, 10, and 11 Soil Stockpile and to remediate areas of surface emissions on the landfill for a total delegated spending authority not to exceed \$100,000.
2. Authorize the General Manager to execute an agreement with Selby Soils for hydroseeding services for a total amount not to exceed \$80,000.
3. Determine that the recommended actions exempt from further environmental review pursuant to California Environmental Quality Act Guidelines Section 15301.

9. Action Items

a. MRF Operating Agreement (Eric Oddo)

Pg. 21

1. Provide direction to staff related to FCC's failure to meet the Guaranteed Minimum Recycling Levels for Municipal Solid Waste and Construction and Demolition Debris for FY 2024/25 as required by the MRF Operating Agreement.
2. Determine that the recommended action is not a project pursuant to California Environmental Quality Act Guidelines Section 15378.

10. Reports from Directors

11. Upcoming Agenda Items

Identification of any items the Board would like staff to address at a future meeting.

12. Adjournment

Western Placer Waste Management Authority - Operations Fund Income Statement
(unaudited/depreciation excluded)

**Year-to-Date
June 2025**

		Year to Date		
	Annual Budget	Actuals	Variance	Notes
Revenue				
42005:Fair Market Value Adjustment	-	588,243	588,243	Gain associated with the difference between the market value and face value of the WPWM bonds
42010:Investment Income				
Interest / Investment Income	319,602	1,123,455	803,853	Budgeted a lower rate of return based on previous years' earnings rate
Interest with Fiscal Agent	303,071	813,829	510,758	Greater than anticipated bond yields
42030:Rents and Concessions	503,679	447,834	(55,846)	Includes \$55,586 in reverse accruals from FY23/24.
44270:State Aid - Other Programs	56,000	5,871,989	5,815,989	Includes first reimbursement from \$9.96M organics grant
46240:Sanitation Services - Other	29,247	30,680	1,433	Tipping fee revenues ~0.9% above budgeted amounts
46250:Solid Waste Disposal	49,175,673	49,606,173	430,499	Tipping fee revenues ~0.9% above budgeted amounts
46360:Other Fees and Charges	-	176,147	176,147	Reimbursement from RRG members and from FCC for permit related costs
48030:Miscellaneous	20,000	239,173	219,173	Inc. \$27k in late fees, \$146k in LD assessments & repair costs, \$7.5k in soil sales, and \$27k in carpet & HHW payments
49040: Gain/Loss on Fixed Asset Disposal	-	-	-	
49060: Contributions from other Funds (Placer Ranch Odor Fund)	-	13,942	13,942	Funds not anticipated to start being received until FY25/26
49080: Operating Transfers In	-	10	10	
Total Revenue	50,407,273	58,911,474	8,504,202	
Expenses				
Capital Assets:				
54430:Buildings & Improvements	4,423,154	2,065,201	2,357,953	Some MRF improvement project costs not realized during FY
54450:Equipment	2,359,811	1,391,803	968,008	Some MRF improvement project costs not realized during FY
54470:Infrastructure	526,556	-	526,556	Installation of additional FG wells budgeted but not needed during FY
54480:Land Improvements	8,039,659	5,166,180	2,873,479	Costs predominately related to Module 6 construction; overestimate current cost impact of west LF permitting
Operating Expenses:				
51010:Wages and Salaries	3,365,957	3,157,669	208,289	Exec. Admin position not filled; long-term leave of absence and retirement of several staff.
52030:Clothing and Personal	4,125	3,861	264	
52040:Communication Services Expense	12,000	8,003	3,997	
52050:Food	1,000	3,063	(2,063)	
52060:Household Expense	1,500	1,123	377	
52080:Insurance	489,448	516,565	(27,116)	Risk Management ISF costs doubled compared to FY24 to over \$114K/yr
52140:Parts	100	2,770	(2,670)	
52160:Maintenance	96,330	73,638	22,692	Portion of budgeted costs reallocated to SBITA accounts 53042 and 53082 per GASB 96
52161:Maintenance - Building	5,000	37,176	(32,176)	Greater than expected facility maintenance/modifications performed by County staff per WPWM request
52170:Fuels & Lubricants	20,000	5,577	14,423	Lower than expected fuel costs
52180:Materials - Buildings & Improvements	1,250	7,443	(6,193)	Inc. a pre-built shed for storage and protection of sewer monitoring equip. & misc items for leachate spill remediation
52220:Laboratory Supplies	-	14,286	(14,286)	Funding for lab supplies and analytical testing not included in the FY25 Budget
52240:Professional / Membership Dues	12,000	10,214	1,786	Several professional membership annual dues and event booth fees not realized.
52250:Services and Supplies	7,500	-	7,500	No qualifying costs realized during FY
52260:Misc Expense	-	149	(149)	Move misc. costs from PC Environmental Utilities to WPWM
52320:Printing	20,000	22,941	(2,941)	
52330:Other Supplies	40,000	28,602	11,398	Lower than expected office supply costs.
52340:Postage	1,000	2,957	(1,957)	
52360:Prof. & Special Svcs - General	2,960,912	4,314,401	(1,353,488)	Greater than expected County Admin fees (+\$165K) and cc processing fees (+\$568K). Inc. \$328K to be capitalized for Mod 6.
52370:Professional and Special Services - Legal	350,000	137,518	212,482	Outside General Counsel services cost lower than projected.
52380:Prof. & Special Svcs - Tech., Eng. & Env.				
SC3140 Building Maintenance Installation and Repair Services	200,000	22,935	177,065	Lower than expected CCTV maintenance service costs to date
SC3180 MRF Operations	27,938,324	22,897,638	5,040,686	Inc. ~\$2M in rev. accruals from FY24 and FY25 Disincentive Adj. Lower than proj'd material quantities processed through MRF.
SC3190 Landfill Operations	2,790,653	3,199,034	(408,381)	Greater than projected material quantities disposed of at WRSL
SC3320 Environmental and Ecological Services	110,000	115,368	(5,368)	Lower than projected Placer County Environmental Utilities staff costs. Approx \$72k associated with leachate spill clean up
SC3322 Hazardous Waste	500	-	500	
52390:Prof. & Special Svcs - County	200,000	135,558	64,442	Lower than expected County service fees
52400:Prof. & Special Svcs - IT	100,000	49,751	50,249	Some IT costs not realized
52440:Rents and Leases - Equipment	24,000	372,951	(348,951)	Includes \$332,077 associated with equipment rental for leachate spill clean up effort.
52450:Rents and Leases - Buildings & Improvements	100	-	100	
52460:Small Tools & Instruments	1,000	2,970	(1,970)	Includes \$1,402 for small tools related to leachate spill clean up effort.
52470:Employee Benefit Systems	14,847	18,285	(3,438)	County HR ISF costs greater than budgeted
52480:PC Acquisition	6,000	9,003	(3,003)	Greater than budgeted costs due to addition of new employees
52510:Commissioner's Fees	6,000	4,000	2,000	No meeting in July and November; Directors absent at September and October meetings
52540:Signing & Safety Material	250	24	226	
52560:Small Equipment	2,000	6,293	(4,293)	Includes \$5,889 for small equipment related to leachate spill clean up effort.
52570:Advertising	689,000	353,216	335,784	Includes \$34,461 in reverse accruals from FY23/24. Costs for MRF grand opening and Public Affairs contract not realized.
52580:Special Department Expense	4,200	14,696	(10,496)	Includes \$11,700 for cubicles for WPWM staff.
52785:Training / Education	17,000	1,883	15,117	Multiple staff training and conference attendance costs not realized
52790:Transportation and Travel	70,000	33,521	36,479	Lower than anticipated fleet costs.
52800:Utilities	165,000	170,046	(5,046)	30% increase in PG&E costs compared to FY24
52810:Operating Materials	-	-	-	
53042:SBITA Principal	-	24,192	(24,192)	Reclassify subscription based IT costs associated with Envirosuite (odor monitoring) program per GASB 96.
53050:Debt Issuance Costs	-	-	-	
53060:Bond Interest	4,521,535	3,927,638	593,897	Interest earned on the bonds that used to offset a portion of the semi-annual bond interest payment.
53082:SBITA Interest	-	1,308	(1,308)	Reclassify subscription based IT costs associated with Envirosuite (odor monitoring) program per GASB 96.
53190:Taxes and Assessments	549,878	707,100	(157,221)	Includes 5 quarters of landfill disposal taxes.
53250:Contributions to Other Agencies	280,873	280,873	(0)	
53390:Transfer Out A-87 Costs	27,508	13,587	13,921	
55510:Operating Transfer Out	-	-	-	
55561:Interfund/Intrafund Activities Out	-	-	-	
59000:Appropriation for Contingencies	100,000	-	100,000	
Total Expenses	60,665,972	49,333,009	11,332,963	
Net Income/(Loss)	(10,258,699)	9,578,465	19,837,165	
Additional non Income Statement Transactions:				
Bond Proceeds	10,122,422	8,623,184	6,199,440	
Planned use of Reserves	3,750,000	-	3,750,000	
Total with Bond Proceeds and Reserves	3,613,723	18,201,649	29,786,604	

Notes:

- Budgeted revenues and expenses are prorated equally each month of the fiscal year, whereas actual revenues and expenses reflect those realized as of the date of the report. This may lead to notable reported discrepancies between budgeted and actual amounts.
- Differences in the coding between the budgeted and actual revenues and expenses may result in notable reported discrepancies within the report.
- Additional non income Statement Transactions reflect amounts from WPWM's Balance Sheet and are shown on this report for tracking and informational purposes only.

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Fiscal Year 2025-2026**Combined Revenue**

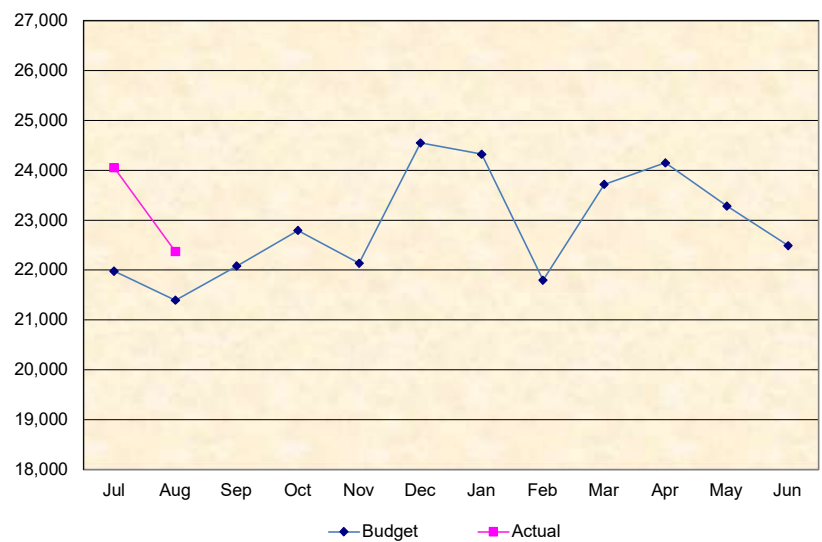
Month	Budget	Actual	Variance
Jul	\$4,246,987	\$4,390,621	\$143,634
Aug	\$4,106,583	\$4,030,242	(\$76,341)
Sep	\$4,246,501		
Oct	\$4,329,871		
Nov	\$4,052,986		
Dec	\$4,294,654		
Jan	\$4,268,591		
Feb	\$3,843,061		
Mar	\$4,353,120		
Apr	\$4,558,131		
May	\$4,466,077		
Jun	\$4,226,592		
Totals:	\$50,993,154	\$8,420,863	\$67,293

**Combined Tipping Fee Revenue Year to Date**

Budget	\$8,353,570
Actual:	\$8,420,863
Variance	\$67,293

MSW Tonnage

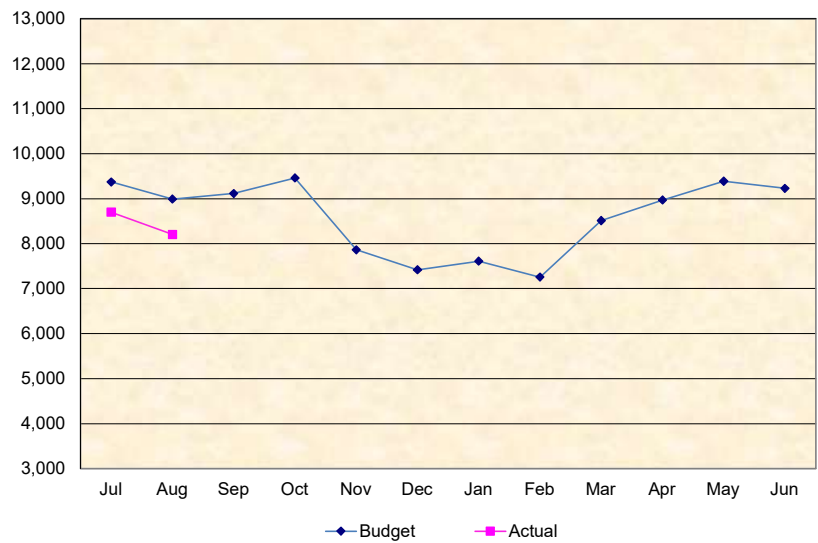
Month	Budget	Actual	Variance
Jul	21,976	24,053	2,077
Aug	21,395	22,371	975
Sep	22,080		
Oct	22,793		
Nov	22,137		
Dec	24,550		
Jan	24,323		
Feb	21,795		
Mar	23,720		
Apr	24,151		
May	23,282		
Jun	22,492		
Totals:	274,694	46,423	3,052

**MSW Tonnage Year to Date**

Budget:	43,371
Actual:	46,423
Variance	3,052

C&D Tonnage

Month	Budget	Actual	Variance
Jul	9,371	8,701	(670)
Aug	8,992	8,205	(787)
Sep	9,114		
Oct	9,460		
Nov	7,865		
Dec	7,418		
Jan	7,611		
Feb	7,258		
Mar	8,511		
Apr	8,967		
May	9,385		
Jun	9,228		



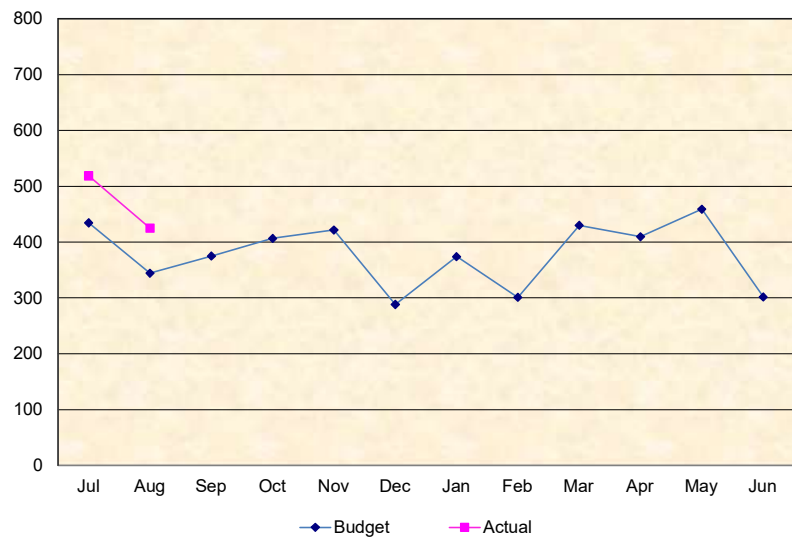
Totals: 103,181 16,907 (1,456)

C&D Tonnage Year to Date

Budget: 18,363
 Actual: 16,907
 Variance (1,456)

Sludge & Mixed Inerts Tonnage

Month	Budget	Actual	Variance
Jul	435	519	84
Aug	344	425	81
Sep	375		
Oct	407		
Nov	422		
Dec	289		
Jan	374		
Feb	301		
Mar	430		
Apr	410		
May	459		
Jun	302		



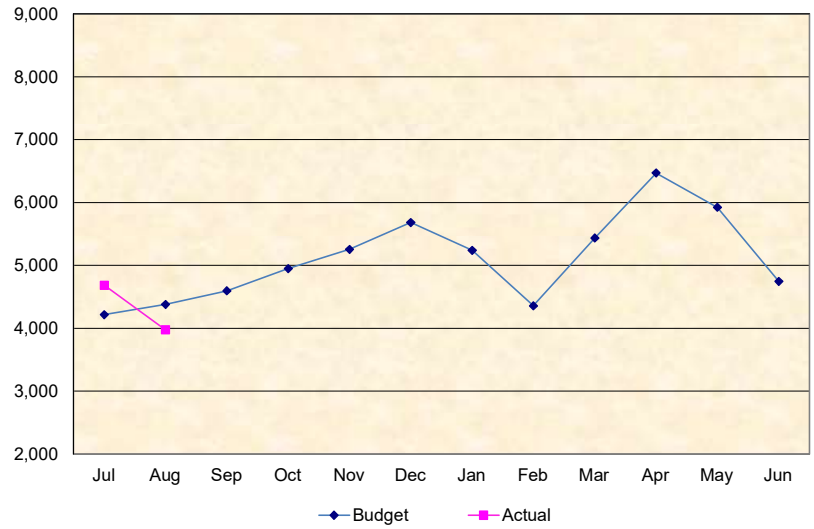
Totals: 4,547 944 165

Sludge & Mixed Inerts Tonnage Year to Date

Budget: 779
 Actual: 944
 Variance 165

Green Waste Tonnage

Month	Budget	Actual	Variance
Jul	4,219	4,685	466
Aug	4,380	3,976	(404)
Sep	4,598		
Oct	4,950		
Nov	5,255		
Dec	5,683		
Jan	5,241		
Feb	4,357		
Mar	5,435		
Apr	6,469		
May	5,924		
Jun	4,747		
Totals:	61,258	8,661	62

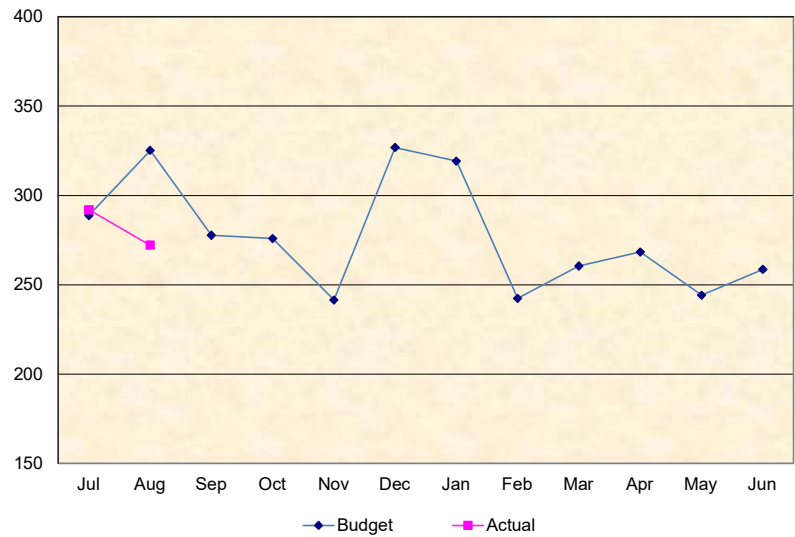


Green Waste Tonnage Year to Date

Budget:	8,599
Actual:	8,661
Variance	62

Food Waste Tonnage

Month	Budget	Actual	Variance
Jul	289	292	3
Aug	325	272	(53)
Sep	278		
Oct	276		
Nov	242		
Dec	327		
Jan	319		
Feb	242		
Mar	261		
Apr	268		
May	244		
Jun	259		
Totals:	3,329	564	(50)

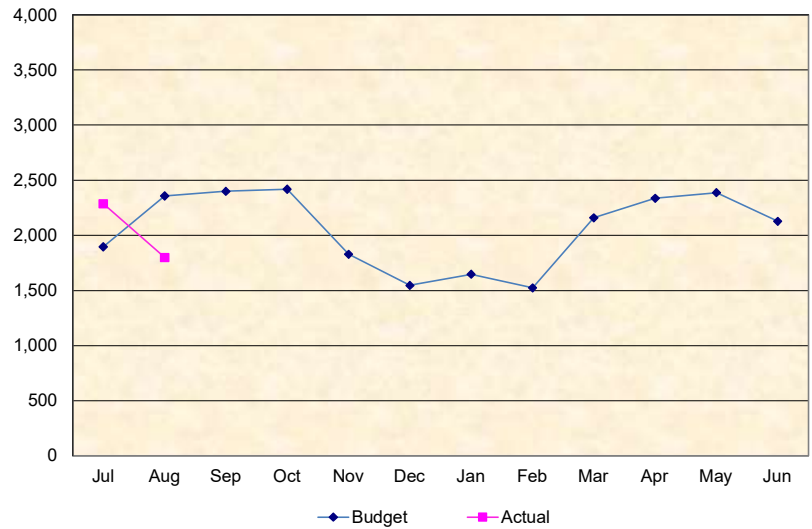


Food Waste Tonnage Year to Date

Budget:	614
Actual:	564
Variance	(50)

Inerts Tonnage

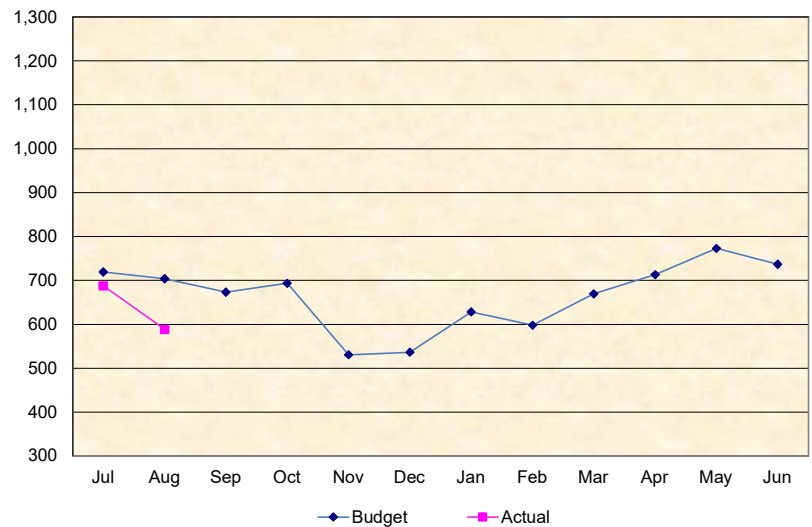
Month	Budget	Actual	Variance
Jul	1,896	2,287	390
Aug	2,358	1,800	(558)
Sep	2,401		
Oct	2,419		
Nov	1,828		
Dec	1,546		
Jan	1,648		
Feb	1,524		
Mar	2,160		
Apr	2,338		
May	2,387		
Jun	2,129		
Totals:	24,634	4,086	(168)

**Inerts Tonnage Year to Date**

Budget:	4,254
Actual:	4,086
Variance	(168)

Wood Tonnage

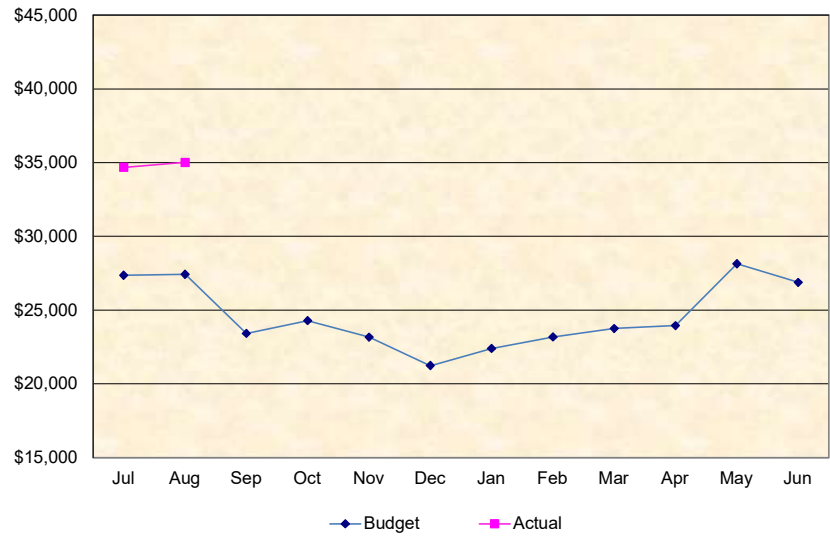
Month	Budget	Actual	Variance
Jul	719	687	(32)
Aug	704	589	(115)
Sep	673		
Oct	694		
Nov	531		
Dec	536		
Jan	628		
Feb	598		
Mar	669		
Apr	713		
May	773		
Jun	736		
Totals:	7,974	1,276	(147)

**Wood Tonnage Year to Date**

Budget:	1,423
Actual:	1,276
Variance	(147)

Miscellaneous Tipping Fee Revenue

Month	Budget	Actual	Variance
Jul	\$27,357	\$34,678	\$7,321
Aug	\$27,422	\$35,012	\$7,589
Sep	\$23,409		
Oct	\$24,286		
Nov	\$23,166		
Dec	\$21,230		
Jan	\$22,401		
Feb	\$23,180		
Mar	\$23,745		
Apr	\$23,947		
May	\$28,137		
Jun	\$26,878		



Totals:	\$295,159	\$69,690	\$14,910
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Miscellaneous Tipping Fee Revenue Year to Date

Budget:	\$54,780
Actual:	\$69,690
Variance	\$14,910

Miscellaneous tipping fee revenue reflects tipping fees received from tires, treated wood waste, appliances, and water treatment plant sludges.

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WESTERN PLACER WASTE MANAGEMENT AUTHORITY

Minutes of July 10, 2025

Meetings of the Western Placer Waste Management Authority Board of Directors are held in the WPWMA Board Chambers at 3013 Fiddymont Road, Roseville, CA.

Directors Present:

Bonnie Gore
Bill Halldin
John Reedy
Bruce Houdesheldt

Staff Present:

Scott Scholz
Eric Oddo
Will Scheffler
Ethan Walsh, BBK

Ryan Schmidt
Anelle Cantellano
Emily Hoffman

1. Call Meeting to Order: Chair Gore called the meeting to order at 5:30 PM.
2. Pledge of Allegiance: Director Houdesheldt led the Pledge of Allegiance.
3. Roll Call: Director Landon was absent.
4. Statement of Meeting Procedures: Emily Hoffman read the statement of meeting procedures.
5. Public Comment: Daniel Rumsey from FCC Environmental Services introduced himself.
6. Announcements & Information
 - a. Report from the General Manager

Scott Scholz provided the following updates:

 - The MRF is online and processing material, and staff receive daily reports on throughput progress and mechanical issues.
 - A Request for Proposals for Beneficial Use of Landfill Gas was released on July 7.
 - Staff have been evaluating alternative vendors for credit card processing in an effort to reduce associated fees.
 - Scott introduced Anelle Cantellano, Assistant Civil Engineer, and congratulated her on becoming a licensed Professional Engineer.
 - b. Financial Reports: Eric Oddo summarized the report. There were no questions from the Board.
 - c. Monthly Tonnage Reports: Will Scheffler summarized the report. There were no questions from the Board.
 - d. Facility Projects Update: Ryan Schmidt summarized the report and answered questions from the Board.
7. Consent Agenda
 - a. Minutes of the Board Meeting held June 12, 2025

Staff recommended the Board approve the minutes as submitted.
 - b. Memorandum of Understanding between the WPWMA and the Placer County Auditor-Controller (Eric Oddo)

Staff recommended the Board:

 1. Authorize the Chair and the General Manager, upon review and approval by WPWMA Counsel, to sign a Memorandum of Understanding with the Placer County Auditor-Controller related to providing ongoing financial and accounting services for an annual cost of \$75,000.

2. Determine that the recommended actions are each not a project pursuant to California Environmental Quality Act Guidelines Section 15378.
- c. Agreement with Mark Thomas & Company, Inc. for Surveying Services (Anelle Cantellano)
Staff recommended the Board:
 1. Authorize the Chair to execute an Agreement with Mark Thomas & Company, Inc. for surveying services in an amount not-to-exceed \$189,083.
 2. Determine that the recommended action is not a project pursuant to California Environmental Quality Act Guidelines Section 15378.
- d. Purchase of a Fleet Vehicle (Will Scheffler)
Staff recommended the Board:
 1. Authorize the General Manager to purchase a heavy-duty pickup truck for a total not to exceed cost of \$71,687.82.
 2. Determine that the recommended action is not a project pursuant to California Environmental Quality Act Guidelines Section 15378.
- e. Module 6 Excavation Notice of Completion (Ryan Schmidt)
Staff recommended the Board:
 1. Adopt Resolution 25-06 accepting Project 01894 – Module 6 Excavation and Soil Stockpiling as complete and authorize the General Manager or designee to execute and file the Notice of Completion.
 2. Determine that the recommended action is not a project pursuant to California Environmental Quality Act Guidelines Section 15378.

The Chair opened public comment; no comments were received.

MOTION TO APPROVE ITEMS: Houdesheldt/Halldin

ROLL CALL VOTE: AYES: Reedy/Halldin/Houdesheldt/Gore

8. Action Items

- a. Landfill Gas System Operation and Maintenance Services (Will Scheffler)
Staff recommend the Board:
 1. Authorize the Chair to sign an Agreement with Tetra Tech BAS, Inc. for landfill gas system operation, maintenance, and training services at the Western Regional Sanitary Landfill for one year for a total not-to-exceed cost of \$1,181,793.
 2. Authorize the Chair to sign the Second Amendment to the Agreement with SCS Field Services extending landfill gas system operation and maintenance services at the Western Regional Sanitary Landfill for up to three months for a total of \$516,000, increasing the total not-to-exceed cost of the Agreement to \$4,197,164.
 3. Determine the recommended action is exempt from further environmental review pursuant to California Environmental Quality Act Guidelines Section 15301.

Will Scheffler summarized the report and answered questions from the Board.

The Chair opened public comment; no comments were received.

MOTION TO APPROVE: Houdesheldt/Halldin

ROLL CALL VOTE: AYES: Halldin/Houdesheldt/Reedy/Gore

9. Closed Session

a. Government Code Section 54956.8 – Conference with Real Property

Negotiator

Property:

Approximately 5 acres of property located west of Fiddymont Road and north of Sunset Blvd West, approximately 2.6 miles west of State Route 65 in unincorporated Placer County; APN: 017-062-002, 017-062-003, and 017-063-002

WPWMA Negotiators:

Scott Scholz, Eric Oddo, Ethan Walsh

Negotiating Partners:

WPWMA and Golden State Clean Energy

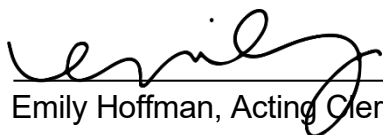
Under Negotiation:

Price, terms, and conditions of securing an easement.

Ethan Walsh reported out of Closed Session that the Board provided direction to Staff to continue negotiations on the referenced properties.

10. Reports from Directors: Director Houdesheldt remembered former Director Dan Karleskint and Chair Gore shared that Director Karleskint was invaluable in the MRF RFP and selection process.
11. Upcoming Agenda Items: Chair Gore requested a performance review of the General Manager be scheduled for a future meeting.
12. Adjournment: Meeting was adjourned in honor of the Late Director Karleskint at 6:14 PM.

Respectfully Submitted,



Emily Hoffman, Acting Clerk of the Board

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**MEMORANDUM
WESTERN PLACER WASTE MANAGEMENT AUTHORITY**

TO: **WPWMA BOARD OF DIRECTORS** DATE: **SEPTEMBER 11, 2025**
FROM: **SCOTT SCHOLZ / RYAN SCHMIDT**
SUBJECT: **ITEM 8B: LINER INVESTIGATION SPENDING AUTHORITY INCREASE**

RECOMMENDED ACTION:

1. Approve a one-time increase of \$100,000 to the General Manager's spending authority associated with the Liner Maintenance Agreement with RJ Gordon Construction.
2. Determine the recommended action is exempt from further environmental review pursuant to California Environmental Quality Act Guidelines Section 15301.

BACKGROUND:

After the weather-related temporary suspension of the Module 6 Liner Project in December 2024, WPWMA staff and the liner construction contractor observed indications of water below the geomembrane near the connection point to the Module 5 and Module 13 liner systems. Staff immediately notified the Water Board to discuss appropriate next steps and developed a plan in conjunction with the Water Board to isolate and contain the water throughout the remainder of the wet season. In February 2025 the Water Board issued an order detailing the exploration, investigation, and repair steps required to close out the submembrane water issue. In July 2025, the General Manager executed an agreement with RJ Gordon Construction on behalf of the WPWMA for \$50,000 for the immediate exploration and investigation of the tie-in area.

Based on RJ Gordon's extensive experience at the WPWMA's site and in the interest of time and efficiency, the WPWMA entered into an agreement with RJ Gordon for required investigation effort. This was done under the General Manager's spending authority for a maximum, not to exceed amount of \$50,000. As the exploration and investigation continues, staff predict the total cost of this exploration could exceed the initial agreement amount.

To ensure the WPWMA can respond swiftly to any field findings and/or additional directives from the Water Board, staff recommends your Board authorize a one-time increase to the General Manager's spending authority associated with this project of \$100,000, increasing the total not-to-exceed budget to \$150,000. If costs are anticipated to exceed this amount, staff will return to your Board at a subsequent meeting for consideration and approval of an additional budgetary increase.

ENVIRONMENTAL CLEARANCE:

The recommended action associated with investigation and repair to portions of the existing landfill liner system is categorically exempt under CEQA Guidelines, Article 19, Section 15301, "Existing Facilities" that allow for repair and minor alterations to public facilities involving negligible or no expansion of existing or former use.

FISCAL IMPACT:

The recommended action would authorize a total not-to-exceed budget of \$150,000 for the Liner Repair/Maintenance Agreement with RJ Gordon Construction. Sufficient funding for this expenditure is included in the FY 2025/26 Budget.

STRATEGIC PLAN/GOALS:

Goal 4 – Establish well-planned infrastructure and ensure its proper operation.

**MEMORANDUM
WESTERN PLACER WASTE MANAGEMENT AUTHORITY**

TO: **WPWMA BOARD OF DIRECTORS**
FROM: **SCOTT SCHOLZ / WILL SCHEFFLER**
SUBJECT: **ITEM 8C: LANDFILL REMEDIATION**

DATE: **SEPTEMBER 11, 2025**

RECOMMENDED ACTION:

1. Authorize the General Manager to approve payment for the rental of a bulldozer used to regrade the Module 1, 2, 10, and 11 soil stockpile and remediate areas of landfill gas surface emissions for a total delegated spending authority not to exceed \$100,000.
2. Authorize the General Manager to execute an agreement with Selby Soils for hydroseeding services for a total amount not to exceed \$80,000.
3. Determine that the recommended actions exempt from further environmental review pursuant to California Environmental Quality Act Guidelines Section 15301.

BACKGROUND:

As a part of the Western Regional Sanitary Landfill (WRSL) Module 6 construction project, a portion of the excavated soil was placed atop closed Modules 1, 2, 10, and 11 for long term storage and eventual use as final cover. Due to the severe winter of 2022/2023, the soil stockpile suffered numerous large erosion rills across the 33-acre area. On November 13, 2024, the Local Enforcement Agency (LEA) issued the WPWMA a Notice of Violation requiring repair and regrading of the soil stockpile by August 31, 2025. Staff rented a bulldozer upon approval by and within the General Manager's \$50,000 spending authority to perform the soil stockpile repairs; the cover regrading was completed August 28. To reduce the potential for similar future erosion events, the area needs to be hydroseeded to establish vegetative cover. Staff requested quotes from five local firms for this service and received two; Selby Soils provided the lowest cost and staff recommends your Board authorize the General Manager to execute the agreement.

In addition to the regarding efforts noted above, staff identified the need to extend the bulldozer rental to place and compact additional soil in landfill grids that were discovered in exceedance during the 2nd Quarter Surface Emission Monitoring (SEM) Event performed in accordance with the WRSL's Title V Permit. Extending the rental period will exceed the General Manager's \$50,000 spending authority thereby requiring your Board's further spending approval.

Pursuant to regulatory requirements, SEM remediation is required with two 10-day rechecks which were scheduled for July 3 and July 11. Staff emailed FCC with the SEM results and a map of the identified grids and directed FCC, in accordance with the WRSL Operating Agreement, to place and compact additional soil in those areas before the July 3 event. During the second 10-day recheck event on the morning of July 11, staff discovered that one of the grids was still out of compliance and that FCC had not placed additional soil in that area.

Failure to remediate out-of-compliance SEM grids by the second 10-day recheck triggers a requirement to expand the landfill gas (LFG) collection system within 120 days. On July 29, 2025, staff met with Placer County Air Pollution Control District (PCAPCD) staff and proposed performing additional landfill cover remediation in lieu of system expansion given that installation and operation of additional LFG extraction wells in the exceedance area would be infeasible.

PCAPCD staff were amenable to staff's proposal; beginning this month, staff will place and compact additional cover soil and retest the exceedance areas to demonstrate a return to compliance. As FCC is contractually obligated to perform these cover-related remediations, and the WPWMA has had to undertake the effort to ensure a successful outcome, the General Manager notified FCC of the WPWMA's intent to recoup its direct costs for SEM exceedance remediation from FCC.

ENVIRONMENTAL CLEARANCE:

The recommended actions are categorically exempt from further environmental review under California Environmental Quality Act Guidelines, Article 19, Section 15301 "Existing Facilities", which includes repair and maintenance to an existing facility involving negligible or no expansion of the existing use.

FISCAL IMPACT:

The recommended actions would: 1) increase the dozer rental cost by \$50,000 to a total authorized cost not to exceed \$100,000, and 2) authorize up to \$80,000 for hydroseeding the Modules 1, 2, 10, and 11 soil stockpile area. Staff estimate that approximately \$10,000 of this amount can be recouped from FCC. Sufficient funding for these expenditures is included in the FY 2025/26 Budget.

STRATEGIC PLAN/GOALS:

Goal 4 – Establish well-planned infrastructure and ensure its proper operation.

ATTACHMENT: SELBY SOILS HYDROSEED QUOTE



July 28, 2025

Bid #25-419

To: Western Placer Waste Management Authority
Attn: Will Scheffler
Re: WPWMA's Long Term Soil Stockpile

Bids: July 28, 2025

Members of Laborers Local #185 Union | Supplier Clearinghouse Certified MBE - VON #23002170

Certified Small Business for Public Works Contracts/Projects SB-PW #2013986 - Expiration Date: 04/30/2026

Item No.	Item	Unit of Measure	Estimated Quantity	Price	Total
	Hydroseed (Fiber Mulch 2,000 lbs/acre) (Fertilizer 300 lbs/acre) (Tackifier 150 lbs/acre) (Seed as below)	ACRE	33.00	2,327.00	\$76,791.00
	Move-In/Move-Out	EA	1.00	500.00	\$500.00
	Non-Native Seed Mix Lolium multiflorum, Annual Rygrass Bromus hordeaceus, Blando Brome Trifolium hirtum, Rose Clover Festuca myuros, Zorro Fescue	Lbs/acre			
		74 Lbs			
		12 Lbs			
		9 Lbs			
		5 Lbs			
				Total	\$ 77,291.00

Proposal Conditions

- 1) Price includes all Labor, Materials, Equipment, Taxes, Etc.
- 2) Prime Contractor to supply Water Meter, 2 1/2" Water supply (Min 200 GPM) within 1 mile of job site, dust control, and Traffic Control.
- 3) Move-In/Move-Out will be charged per each (1) Individual mobilization at the price listed above.
- 4) Stand-By is \$125.00 per man, per hour. All equipment will be charged at current Caltrans rates.
- 5) Quote excludes clear/grub, night work, site/soil prep, reseeding, maintenance, watering/irrigation, hosework, guarantee/warranty.
- 6) Bonding is available upon request, current bond rate is 1.5%.
- 7) Excludes any removal, temporary items supply and install only.
- 8) (a) Quotation is valid for (60) calendar days.(b) Our quote is to be attached to the contract & incorporated therein.
- 9) Project Area/Quantities to be verified by customer prior to start of work, any item quantity reduced by more than 50% is subject to repricing.
- 10) Two weeks prior notification required on any ground disturbance work per USA.(811)
- 11) Cost of additional required training / badging requirements / testing will be added to the contract.
- 12) Proposal is contingent on clear, unimpeded access to all work and a consecutive sequence of the workflow, with no breaks for other trades.
- 13) We will require an area for staging material of no less than 1,000 SF within 3 miles of the working area.

Contractors License 1039888 expiration: 5/31/2026

DIR # 1000058550 Exp 6/30/2026

ACCEPTED and AGREED:

Buyer/Company: _____

By: _____/Date: _____

Signature

SSEC, Inc

Wyatt Decker

Wyatt Decker (530) 906-8728



Hydroseed Submittals

PROJECT : WPWMA's Long Term Soil Stockpile

DATE: 7/28/2025

Hydroseed Application Rates

(Fiber Mulch 2,000 lbs/acre)

(Fertilizer 300 lbs/acre)

(Tackifier 150 lbs/acre)

Seed Mix Per Submittal Letter

Submittal Item No. 1

Hydroseed

Seed Mix Pacific Coast Seed Erosion Control Seed Mix

Page 2 Submittal Letter / Certification

Submittal Item No. 2

Hydroseed

Fiber Mulch Rainier / Profile Products Wood Fiber Mulch

Pages 3-5 Product Data Sheet

Submittal Item No. 3

Hydroseed

Fertilizer Richlawn 5-3-2 Fertilizer

Page 6 Product Data Sheet

Submittal Item No. 4

Hydroseed

Tackifier Northstar Plantago Tackifier

Page 7 Product Data Sheet

**MEMORANDUM
WESTERN PLACER WASTE MANAGEMENT AUTHORITY**

TO: **WPWMA BOARD OF DIRECTORS** DATE: **SEPTEMBER 11, 2025**
FROM: **SCOTT SCHOLZ / ERIC ODDO**
SUBJECT: **ITEM 9A: MRF OPERATING AGREEMENT**

RECOMMENDED ACTION:

1. Provide direction to staff related to FCC's failure to meet the Guaranteed Minimum Recycling Levels (GMRL) for Municipal Solid Waste (MSW) and Construction and Demolition Debris (C&D) for FY 2024/25 as required by the MRF Operating Agreement (Agreement).
2. Determine that the recommended action is not a project pursuant to California Environmental Quality Act Guidelines Section 15378.

BACKGROUND:

The WPWMA's Materials Recovery Facility (MRF) was designed and has been consistently operated since 1996 to ensure WPWMA Member Agencies compliance with state-mandated waste recycling and diversion requirements. Specifically, the MRF was initially built and operated to comply with AB 939 mandating California cities and counties divert at least 50% of waste from landfill disposal. Your Board's recent approval of the \$120 million MRF renovation and upgrade is primarily to ensure compliance with SB 1383 by diverting at least 75% of organics in the MSW stream from landfill disposal while continuing to meet AB 939 requirements.

Since its inception, the Agreement has been performance based wherein the WPWMA has set required material diversion rates and compliance metrics and obligated the contractor to design and operate a system to meet those metrics. Because meeting the required material diversion rates is critical to the Member Agencies, the Agreement provides incentives for the contractor to exceed the minimum diversion requirements, disincentive adjustments for not meeting the minimum requirements, and provisions wherein the WPWMA can find the contractor in default if the MSW and/or C&D diversion rates fall below 85% of the applicable GMRL or for failure to achieve the organic diversion requirements of SB 1383 following substantial completion of the MRF improvements. To date, the MRF improvements are not substantially complete.

In July 2022, FCC began operating the MRF while finalizing the design of facility improvements. Since that time, FCC has repeatedly failed to achieve the MSW and C&D diversion requirements established in the Agreement as discussed below:

Operating Agreement Diversion Requirements		MSW		C&D	
		Required	Actual	Required	Actual
Year 1	July 1 – Jan 15	8%	8.60%	50%	34.82%
	Jan 16 – June 30	22%	22.20%		
Year 2	July 1 – Dec 31	22%	19.64%	35%	40.17%
	Jan 1 – June 30			50%	43.22%
Year 3		22%	18.01%	50%	38.29%

Year 1: July 2022 – June 2023

During the first year of facility operations, FCC exceeded the MSW GMRL, earning approximately \$4,900 in incentive payments. During the same period, FCC recovered 34.82% of C&D material, which triggered the Agreement disincentive adjustment and default provisions. A detailed report regarding FCC's performance during the first operating year was presented to your Board at the September 2023 meeting and your Board directed staff to negotiate an amendment to the Agreement addressing the recovery shortfall.

At the December 2023 meeting, your Board approved the Fourth Amendment to the Agreement establishing a short-term reduction in C&D GMRL and obligating FCC to invest \$830,000 in WPWMA-directed facility improvements and satisfy the Member Agency's SB 1383 procurement requirements in lieu of the WPWMA assessing the C&D disincentive adjustment and pursuing default.

Year 2: July 2023 – June 2024

During the second year of facility operations, FCC's MSW recovery rate was 19.85% and C&D recovery rate was 43.22%, resulting in a total disincentive adjustment of approximately \$463,000. Although the diversion rates were below the contractual minimums, they were sufficient not to trigger the Agreement default provision.

A summary of FCC's performance during the second year of the Agreement was presented to your Board at the October 2024 meeting and your Board subsequently approved the Fifth Amendment to the Agreement addressing the recovery shortfalls and the Third Amendment to the MRF Design Build Agreement obligating FCC financially responsible for approximately \$7.4 million in MRF construction change order costs.

Year 3: July 2024 – June 2025

A summary of FCC's performance during the third year of the Agreement is attached. FCC's MSW recovery rate was 18.01% and C&D recovery rate was 38.29%, resulting in a total disincentive adjustment of \$994,210 and triggering the Agreement default provision.

In accordance with the Agreement, the WPWMA may suspend or terminate the Agreement, in whole or in part, in cases of default. Considering FCC's performance over the past three years, the critical importance to the Member Agencies and other WPWMA customers of meeting regulatory diversion requirements, and the WPWMA's credit rating and market perception, staff have identified the following actions for your Board's consideration in response to the FY 2024/25 diversion shortfall:

1. Levy the full disincentive adjustment of \$994,210.
2. Authorize staff to negotiate an amendment to the Agreement. Should your Board proceed with this approach, staff will develop a series of deal points for your Board's consideration at the next regularly scheduled meeting.
3. Develop a framework detailing specific measures and actions to be taken by your Board to transition to a new operator should FCC fail to meet the required MSW and C&D and/or SB 1383 material diversion metrics in the future. Should your

Board select this option, staff will work with WPWMA legal counsel to develop a proposed framework for your Board's consideration.

4. Direct staff to work with WPWMA legal counsel to take the necessary actions to initiate immediate termination the Agreement.

At this time, staff recommend pursuing Options 1, 2, and 3, although your Board could select any combination of these actions or provide other direction.

ENVIRONMENTAL CLEARANCE:

The recommended action is not considered a "project" under CEQA guidelines Section 15378.

FISCAL IMPACT:

There are no direct fiscal impacts to the WPWMA associated with the recommended actions, however implementation of one or more of the recommendations would have a fiscal impact on the WPWMA.

At this time, there is insufficient information to provide your Board with an accurate assessment of cost impacts of each recommended action. However, staff have concluded that: 1) amending the Agreement will result in a positive economic impact to the WPWMA, 2) developing a contingency framework will be cost neutral, and 3) termination of the Agreement could result in significant legal and future operating cost impacts to the WPWMA, some of which could be recouped by drawing on FCC's ~\$10 million performance bond.

STRATEGIC PLAN/GOALS:

Goal 5 – Maintain fiscally responsible systems.

ATTACHMENT: FY 2024/25 MSW AND C&D DIVERSION RATE SUMMARY

FY24-25 MRF Recovery Rates and Incentive/Disincentive Calcs

	MSW MRF	X-MSW-MRF	ROAD TRASH	MSW LF	X-MSW-LF	Residue		C&D MRF	X-C&D-MRF	Inert	Inert (yds)	C&D LF	X-C&D-LF	Residue
July	17,232.63	0.69	3.01	3,457.39	837.99	12,065.02	July	6,200.67	85.54	852.29	142.60	3,721.33	439.85	3,485.13
August	16,988.94	25.43	2.94	4,100.68	677.77	12,737.99	August	6,495.69	126.61	1,144.90	121.13	2,749.82	512.46	4,349.61
September	16,494.08	128.84	3.30	3,143.25	551.25	11,974.15	September	5,797.47	147.50	1,042.62	136.10	3,299.62	515.82	3,292.17
October	17,080.85	103.00	3.65	4,380.11	580.52	12,850.37	October	7,467.08	116.45	1,396.18	152.16	2,009.16	629.11	4,601.70
November	17,085.12	119.33	3.18	4,490.90	420.85	13,209.48	November	5,155.45	173.02	888.89	106.64	1,840.11	607.06	4,324.92
December	19,040.85	136.39	3.99	5,495.67	652.07	14,012.62	December	5,107.68	231.50	662.57	80.95	842.10	286.51	3,138.71
January	18,600.09	56.06	4.49	5,615.60	1,020.06	15,571.59	January	6,541.50	239.58	884.89	106.48	967.81	429.07	3,539.34
February	16,086.27	41.50	2.55	4,635.71	643.82	12,833.26	February	5,756.71	500.69	785.83	123.75	599.76	107.94	3,662.26
March	17,521.72	272.80	4.20	4,401.44	451.65	14,132.66	March	6,630.88	461.44	942.95	126.50	816.23	409.06	3,923.64
April	18,338.90	166.71	5.10	4,588.05	602.53	14,696.11	April	6,987.73	141.53	957.89	120.90	1,092.77	686.76	4,523.45
May	18,848.89	217.89	2.87	4,927.45	812.88	15,123.69	May	6,826.57	104.57	1,129.03	128.70	913.77	569.63	3,888.63
June	17,794.41	198.18	2.68	4,611.91	761.13	13,968.63	June	6,294.31	157.08	860.84	136.13	875.00	524.88	3,551.39
Total	211,112.75	1,466.82	41.96	53,848.16	8,012.52	163,175.57	Total	75,261.74	2,485.51	11,548.88	1,482.04	19,727.48	5,718.15	46,280.95
Total MSW rec'd	274,482.21						Total C&D/Inerts rec'd	116,223.80						
Total MSW disp	225,036.25						Total C&D disp	71,726.58						
Recovery	18.01%						Recovery	38.29%						
Processing Fee	\$67.25						Processing Fee	\$46.55						
Disincentive	\$570,409.45						Disincentive	\$423,800.65						
Total Disincentive	\$994,210.09													